### Calendar No. 1463

84TH CONGRESS 2D SESSION

# S. 1456

[Report No. 1445]

#### IN THE SENATE OF THE UNITED STATES

March 15 (legislative day, March 10), 1955

Mr. Magnuson (by request) introduced the following bill; which was read twice and referred to the Committee on Interstate and Foreign Commerce

> January 25 (legislative day, January 16), 1956 Reported by Mr. Pastore, with an amendment

[Omit the part struck through and insert the part printed in italic]

## A BILL

To amend sections 212, 219 (a), 221 (a), and 410 (a) of the Communications Act of 1934, as amended.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That section 212 of the Communications Act of 1934, as
- 4 amended, is amended to read as follows:
- 5 "Sec. 212. After sixty days from the enactment of this
- 6 Act it shall be unlawful for any person to hold the position
- 7 of officer or director of more than one carrier subject to this
- 8 Act, unless such holding shall have been authorized by order
- 9 of the Commission, upon due showing in form and manner
- 10 prescribed by the Commission, that neither public nor pri-
- 11 vate interests will be adversely affected thereby: Provided,

- 1 That the Commission may authorize persons to hold the
- 2 position of officer or director in more than one such carrier,
- 3 without regard to the requirements of this section, where it
- 4 has found that one of the two or more carriers directly or
- 5 indirectly owns more than 50 per centum of the stock of the
- 6 other or others, or that 50 per centum or more of the stock
- 7 of all such carriers is directly or indirectly owned by the
- 8 same person. After this section takes effect it shall be un-
- 9 lawful for any officer or director of any carrier subject to
- 10 this Act to receive for his own benefit directly or indirectly,
- 11 any money or thing of value in respect of negotiation, hy-
- 12 pothecation, or sale of any securities issued or to be issued
- 13 by such carrier, or to share in any of the proceeds thereof,
- 14 or to participate in the making or paying of any dividends
- 15 of such carriers from any funds properly included in capital
- 16 account."
- 17 Sec. 2. Section 219 of the Communications Act of 1934,
- 18 as amended, is amended by inserting at the beginning of the
- 19 second sentence of subsection (a) the words "Except as
- 20 otherwise required by the Commission," so that the section
- 21 will read:
- 22 "Sec. 219. (a) The Commission is authorized to require
- 23 annual reports under oath from all carriers subject to this

Act, and from persons directly or indirectly controlling or 1  $\mathbf{2}$ controlled by, or under direct or indirect common control 3 with, any such carrier, to prescribe the manner in which such 4 reports shall be made, and to require from such persons 5 specific answers to all questions upon which the Commission may need information. Except as otherwise required by the 6 7 Commission, such annual reports shall show in detail the amount of capital stock issued, the amount and privileges 8 9 of each class of stock, the amounts paid therefor, and the 10 manner of payment for the same; the dividends paid and the 11 surplus fund, if any; the number of stockholders (and the 12 names of the thirty largest holders of each class of stock and the amount held by each); the funded and floating debts and 13 the interest paid thereon; the cost and value of the carrier's 14 property, franchises, and equipment; the number of em-15 ployees and the salaries paid each class; the names of all 16 officers and directors, and the amount of salary, bonus, and 17 all other compensation paid to each; the amounts expended 18 19 for improvements each year, how expended, and the character of such improvements; the earnings and receipts from 20 21 each branch of business and from all sources; the operating and other expenses; the balances of profit and loss; and a 22 complete exhibit of the financial operations of the carrier 23

- 1 each year, including an annual balance sheet. Such reports
- 2 shall also contain such information in relation to charges or
- 3 regulations concerning charges, or agreements."
- 4 Sec. 3. Section 221 (a) of the Communications Act
- 5 of 1934, as amended, is amended to read as follows:
- 6 "Sec. 221. (a) Upon application of one or more tele-
- 7 phone companies for authority to consolidate their proper-
- 8 ties or a part thereof into a single company, or for authority
- 9 for one or more such companies to acquire the whole or any
- 10 part of the property of another telephone company or other
- 11 telephone companies or the control thereof by the purchase
- 12 of securities or by lease or in any other like manner, when
- 13 such consolidated company would be subject to this Act,
- 14 the Commission shall give reasonable notice in writing to
- 15 the governor of each of the States in which the physical
- 16 property affected, or any part thereof, is situated, and to
- 17 the State commission having jurisdiction over telephone
- 18 companies, and to such other persons as it may deem advis-
- 19 able, and shall afford such parties a reasonable opportunity
- 20 to submit comments on the proposal. A public hearing shall
- 21 be held in all cases unless the Commission determines that a
- 22 hearing is not necessary in the public interest where a request
- 23 therefor is made by a telephone company, an association of
- 24 telephone companies, a State commission, or local govern-
- 25 mental authority. If the Commission finds that the

- 1 proposed consolidation, acquisition, or control will be of
- 2 advantage to the persons to whom service is to be
- 3 rendered and in the public interest, it shall certify to
- 4 that effect; and thereupon any Act or Acts of Congress
- 5 making the proposed transaction unlawful shall not apply.
- 6 Nothing in this subsection shall be construed as in anywise
- 7 limiting or restricting the powers of the several States to
- 8 control and regulate telephone companies."
- 9 Sec. 4. Section 410 (a) of the Communications Act of
- 10 1934, as amended, is amended by inserting before the words
- 11 "the Commission" in the second sentence of the section the
- 12 words "an examiner provided for in section 11 of the Ad-
- 13 ministrative Procedure Act, designated by" so that the sec-
- 14 tion will read as follows:
- 15 "Sec. 410. (a) Except as provided in section 409, the
- 16 Commission may refer any matter arising in the adminis-
- 17 tration of this Act to a joint board to be composed of a
- 18 member, or of an equal number of members, as determined
- 19 by the Commission, from each of the States in which the
- 20 wire or radio communication affected by or involved in the
- 21 proceeding takes place or is proposed. For purposes of acting
- 22 upon such matter any such board shall have all the juris-
- 23 diction and powers conferred by law upon an examiner pro-
- 24 vided for in section 11 of the Administrative Procedure
- 25 Act, designated by the Commission, and shall be subject to

- 1 the same duties and obligations. The action of a joint board
- 2 shall have such force and effect and its proceedings shall be
- 3 conducted in such manner as the Commission shall by regu-
- 4 lations prescribe. The joint board member or members for
- 5 each State shall be nominated by the State commission of
- 6 the State or by the Governor if there is no State com-
- 7 mission, and appointed by the Federal Communications Com-
- 8 mission. The Commission shall have discretion to reject
- 9 any nominee. Joint board members shall receive such allow-
- 10 ances for expenses as the Commission shall provide."

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